

U.S. Department of Housing and Urban Development
New York State Office
Jacob K. Javits Federal Building
26 Federal Plaza
New York, New York 10278-0068
http://www.hud.gov/local/nyn/nynopen.html

January 31, 2013

Via email

James E. Johnson, Esq. Debevoise & Plimpton, LLP 919 Third Avenue New York, New York 10022

Re: United States ex rel. Anti-Discrimination Center v. Westchester County 06 civ. 2860 (DLC) – Funding Advisory 13, Ellendale Commons, Rye Brook

Dear Mr. Johnson:

Thank you for the opportunity to provide our comments on the proposed Ellendale Commons development in Rye Brook, described in the County's October 10, 2012 Funding Advisory No. 13 and Executive Summary.

HUD shares the concerns expressed in your letter dated October 10, 2012 regarding proposed units located in eligible municipalities that are districted to schools in ineligible municipalities. Like the Bowman Avenue development which was the subject of your letter, Ellendale Commons is to be located in the portion of the eligible municipality of Rye Brook which is districted to the Port Chester-Rye Union Free School District. This school district also serves the entirety of the ineligible Village of Port Chester. The majority of Rye Brook's public school students attend the Blind Brook- Rye Union Free School District. See December 7, 2011 letter from Blanca P. Lopez, President, Board of Education, Port Chester-Rye Union Free School District, to Judge Denise L. Cote (attached).

The County's response in its October 22, 2012 letter to your concerns as to whether this project, as currently proposed, is consistent with the specific requirements and broader goals of the Settlement is two-fold: (1) that the eligibility of projects is determined solely by the locational criteria found in paragraph 7 of the Settlement, and; (2) that, since the student population of the Port Chester-Rye Union Free School District is "arguably diverse", the project, therefore, is not contrary to the "intent of the Settlement." HUD disagrees on both accounts.

The County's singular focus on the locational criteria found in paragraph 7 of the Settlement ignores statements of the Settlement's goals, which include fostering the broad and

¹ The proposed units in Ellendale Commons are all one-bedroom, which makes it unlikely that many resident families will have school-aged children. HUD reiterates its objection to the County's continuing failure to support the development under the Settlement of an appropriate number of housing suitable for families with children.

James E. Johnson, Esq. January 31, 2013 Page 2

equitable distribution of affordable housing in a way that affirmatively furthers fair housing — and its intrinsic link to education. Specifically, the parties agreed "the broad and equitable distribution of affordable housing promotes sustainable and integrated residential patterns, increases fair and equal access to economic, *educational* and other opportunities, and advances the health and welfare of the residents." Settlement, 2nd Whereas Clause (emphasis added). The parties further agreed, at paragraph 22(a) of the Settlement, that the County, in evaluating the suitability of sites, would consider whether the "sites provide or have the potential to provide access to services and facilities that will promote sustainable, inclusive communities, such as employment and *educational* opportunities" (emphasis added). Therefore, educational opportunity is clearly a factor to be considered in determining the suitability of a site for development under the Settlement.

The County's second argument, that the student population of the Port Chester-Rye Union Free School District is "arguably diverse", and that the siting of a project within this school district is not contrary to the "intent of the Settlement", is also flawed on two accounts. First, the student population of the Port Chester-Rye Union Free School District, according to its 2010-2011 New York State Report Card, is 74% Hispanic or Latino, 8% Black or African American, 18% White and 1% Asian. See New York State Report Card, at https://reportcards.nysed.gov/files/2010-11/AOR-2011-661904030000.pdf, last accessed Dec. 27, 2012. Those statistics indicate that this district is overwhelmingly Hispanic or Latino.² More significantly, the County's suggestion that questions regarding the siting of housing units in school districts that are predominantly minority represent a rejection of diverse school districts is disingenuous. One of the main purposes of the Settlement as stated therein is to increase fair and equal access to educational opportunities. The development of affordable housing in eligible communities can only increase access to educational opportunities if it creates an opportunity that did not previously exist. While the opportunity to attend the Blind Brook-Rye Union Free School District would be a new opportunity, since one could not do so without living in the eligible municipality of Rye Brook, the opportunity to attend the Port Chester-Rye Union Free School District could not be considered a new educational opportunity for minorities.

Finally, HUD remains concerned about the County's failure to develop and follow a site selection strategy. The Ellendale Commons development is closer geographically to the center of an ineligible municipality than it is to Rye Brook's. As the Director of Planning and Development for the Village of Port Chester observed, the Ellendale Commons site is located just over the Rye Brook-Port Chester border and within an area of Rye Brook that "encompasses far less land area, more diversity, lower assessments/housing values, and a lower median income" than the rest of the village. Letter from Christopher Gomez, Director of Planning and Development, Village of Port Chester, to Joan Feinstein, Mayor, Village of Rye Brook, July 23, 2012 (attached). The previously-approved Cottage Landing development in the City of Rye and

² In contrast, according to its 2010-2011 New York State Report Card, 92% of Blind Brook-Rye Union Free School District's 1,522 students are White, 5% Asian, 2% Hispanic or Latino. Zero students are Black or African American. Furthermore, only 1% of students are eligible for free- or reduced-price lunch. See New York State Report Card, https://reportcards.nysed.gov/files/2010-11/AOR-2011-661905020000.pdf, last accessed Dec. 27, 2012.

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a proposed development being discussed at Bowman Avenue are similarly situated. The County's lack of a site selection strategy is yielding a troubling pattern. HUD encourages the County to take a more active role in helping eligible municipalities and developers identify locations that better comply with the Settlement's letter and intent to develop affordable housing in a manner that affirmatively furthers fair housing within the County.

Sincerely,

Mirza Orrigis

Deputy Regional Administrator

cc: Via email

Kevin J. Plunkett, Deputy County Executive Robert F. Meehan, Westchester County Attorney David J. Kennedy, Chief, Civil Rights Unit (S.D.N.Y.) Lara K. Eshkenazi, Assistant U.S. Attorney (S.D.N.Y.) Benjamin H. Torrance, Assistant U.S. Attorney (S.D.N.Y.) And the Elmin State of the Stat

Port Chester-Rye Union Free School District
Board of Education

113 Bowman Avenue Port Chester, New York 10573 Telephone: 914.934.7922

Fax: 914.934.2429

www.portchesterschools.org

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President
Carolee C. Brakewood
Vice President
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Trustee
James Drevea
Trustee
Robert H. Johnson
Trustee

Dr. Edward A. Kliszus, Jr. Superintendent of Schools Jennifer M. Bisaccia District Clerk SISCA & SISCA School Attorney Coleen Kotzus District Treasurer

December 7, 2011

Hon. Denise L. Cote
United States District Judge
Southern District of New York
Daniel Patrick Moynihan
United States Courthouse
500 Pearl Street
New York, NY 10007-1312

Re: U.S. ex rel. Anti-Discrimination Center v. Westchester County

Dear Judge Cote:

By means of this letter, the Board of Education for the Port Chester-Rye Union Free School District, a separate municipality encompassing the entire Village of Port Chester and a portion of the Village of Rye Brook, would like to share with you its concerns regarding the implementation of the Consent Decree in the above referenced matter concerning Fair and Affordable Housing Units within our school zone.

Under the settlement, the Village of Rye Brook is one of 31 eligible municipalities which must comply with building fair and affordable housing units throughout its community by 2016. The Village of Port Chester is not. One third of Rye Brook's school-age children depicted on the enclosed school district map attend the Port Chester Public School District, formerly known as District 4. The majority of Rye Brook's students, however, attend the Blind Brook School District which was formerly known as District 5.

Both school districts enjoy an amicable relationship. Board representatives from both districts meet several times a year, fostering good working relationships with one another. However, it is fair to say that both school districts are vastly different socially and economically. The attached document entitled "Westchester County School District Revenue and Spending, Fall 2009," demonstrates that the student district enrollment in Port Chester is twice as many as in Blind Brook. Similarly, the per pupil total current student spending in Blind Brook is substantially greater than it is in Port Chester. The student ethnic and racial composition of both districts is also different. Below is a breakdown of demographic factors for both districts from the 2009-2010 school year:



Port Chester-Rye Union Free School District Board of Education

113 Bowman Avenue Port Chester, New York 10573 Telephone: 914.934.7922 Fax: 914.934.2429

www.portchesterschools.org

	Port Ches Free Sc	ter-Rye Union hool District	Blind Broo Free Sch	k-Rye Union ool District
	#	%	#	%
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Source: New York State District Report Card: Port Chester-Rye Union Free School District & Blind Brook-Rye Union Free School District, 2009-2010. www.reportcards.nysed.gov.

The demographic information listed reflects a difference in student composition with regards to ethnicity and race in both school districts. It is clear in the Consent Decree, that one of the desired outcomes of this settlement is the promotion of "sustainable and integrated residential patterns." (Consent Decree, page 1) Surely, it is our opinion that building fair and affordable housing within the Blind Brook School District would achieve this goal and follow the true spirit of the law. However, including the property within for the development of fair and affordable housing within the Village of Rye Brook that happens to be coterminous with the Port Chester-Rye Union Free School District appears to be contrary to the intent of the consent decree.

It is not our intent to oppose the development of fair and affordable housing. We pride ourselves in the diversity of our school community and of providing our students with a real-world environment. We are also cognizant of the need to have a wide variety of housing in our district to address the different economic and social needs of our residents. The implementation of the property tax cap for next year's school budget and the growing list of unfunded federal and state mandates have put a burden on our school district financially and physically. We are limited to what we can ask from our hard working taxpayers in order to educate over 4,000 students, while federal and state aid have either decreased or remained the same in the last couple of years. Our schools are already challenged by limited space and high class sizes. The grim economic reality is that we will soon be forced to cut essential programs and services for our children.

In our view, the Village of Rye Brook is using loopholes in the settlement agreement to avoid taking affirmative action to reduce residential segregation in areas of their community that the settlement is supposed to change. First, the agreement fails to recognize that there are differences between municipal and school district boundaries. This failure allows the Village of Rye Brook to implement fair and affordable housing policies that minimize the impact on the majority of the people in the Village of Rye Brook while maximizing the impact on their adjoining neighbor. Second, the eligibility criterion in the agreement fails to account for the dramatic racial segregation of school districts in Westchester County. Is a neighborhood truly integrated if the school systems continue to be segregated? Third, the settlement appears to rely solely on 2000 Census data instead of the more recent 2010 Census data to define eligibility. Because minority populations are growing in count and expanding in geographic



Port Chester-Rye Union Free School District Board of Education

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location faster than non-minority populations, using older data means several blocks that are now racially diverse continue to be eligible for the program (e.g. Ellendale Ave). Finally, the eligibility criteria outlined in the settlement talks about the percentage of minorities in an area. However, these percentages can be misleading for blocks with very small populations. For example, a block currently under consideration is surrounded by large minority populations but is consider eligible because it has a minority population of zero. In this case, it is important to realize that this particular block has a total population of seven. Allowing blocks with tiny populations to be eligible for the program will exacerbate segregation because these blocks tend to be in or near commercial/industrial neighborhoods which also tend to have higher minority populations. From a statistical perspective, percentages are misleading when the total population is below 25. The census tract for the Port Chester-Rye Union Free School District is numbered 83.01. Attached is an Excel spreadsheet with population data on the individual census blocks that comprise census tract 83.01.

The current laissez-faire policy promoted by the Village of Rye Brook does nothing to promote fair and affordable housing in the most segregated areas of Rye Brook. To the contrary, this policy will combine with prevailing market forces to encourage fair and affordable housing in the poorest and most diverse neighborhoods and schools.

We thank you in advance for reading our letter and giving us an opportunity to express our concerns. By means of this letter, we wanted to provide to you supporting documentation which highlights the fact that Westchester County is not fully complying with its consent decree obligation to end residential segregation in eligible municipalities such as that found in the Village of Rye Brook.

Respectfully submitted,

Ilma lopa

Blanca P. López

President

Board of Education

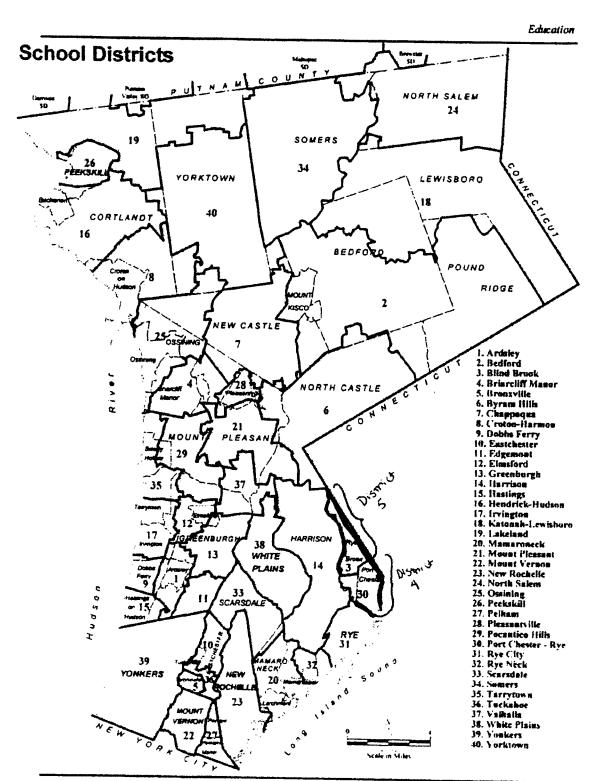
Port Chester-Rye Union Free School District

113 Bowman Avenue

Rye Brook, NY 10573

cc:

Mayor & Trustees, Village of Rye Brook
Mayor & Trustees, Village of Port Chester
James M. Johnson, Esq., Federal Housing Monitor
Robert Astorino, County Executive, Westchester County
John Trasviña, Assistant Secretary for Fair Housing and Equal Opportunity, HUD



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2012 MUS -3 MUSH 43

July 23, 2012

Honorable Mayor Feinstein & Village Board of Trustees Village of Rye Brook 938 King Street Rye Brook, NY, 10573

Subject: 525 Ellendale Avenue — Petition to rezone Town of Rye tax lot Section 141.27; Block 1; Lot 49 from R-2F to Fair and Affordable Housing District

Dear Mayor Feinstein and Village Board of Trustees:

The Village of Port Chester Board of Trustees is in receipt of a petition for a zoning change and supporting materials for approval to build four-units of affordable rental housing in a two-story multi-family residential building at 525 Ellendale Avenue within the Village of Rye Brook's floating Fair and Affordable FAH District and in compliance with the Westchester County Fair and Affordable Housing Implementation Plan. The 7,496 sq. ft. vacant parcel is located within the Village's existing R-2F zoning district approximately 400 feet west of border with the Village of Port Chester (see aerial photo below).

In addition to the zoning amendment, the proposed development would require multiple area variances or waivers from the existing R-2F District regulations as noted below:

- 1-foot single side yard setback variance
- .15 front height/setback ratio variance
- 1.4 side/height/setback variance
- 401 sq. ft. Gross Floor Area variance
- 2.467 sq. ft. total impervious coverage variance
- A 20% front yard impervious surface coverage variance
- Variance for parking spaces, wherein 8 are required and 6 provided
- 3,488 sq. ft. useable open space variance

The Village of Port Chester Board of Trustees commends Rye Brook's efforts to provide much needed fair and affordable housing in compliance with the County's housing settlement, and notes that the proposed four one-bedroom units may have little impact on area traffic, sewers, or the local school district.

However, the Village of Port Chester Board of Trustees does not support the proposed project location due to its proximity to the Rye Brook/Port Chester border. The question remains as to whether such a location truly meets the *spirit* of the affordable housing agreement to provide for more integrated neighborhoods within the Settlement's 31 *eligible* communities. The project site is located within Census Tract 83.01, Block Group 83.014, and Block 0083014003 per Census 2000, the demographic dataset utilized in the stipulation to define eligibility areas 7(a), 7(b) or 7(c) for the placement of 750 fair and affordable housing units per the County's housing settlement. We note that Census Tract 83.01 in the southern portion of Rye Brook adjacent to Port Chester encompasses far less land area, more diversity, lower assessments/housing values, and a lower median income than Tract 83.02, the substantially larger census geography that includes the balance of the Village of Rye Brook to the north.

Harrison

Fact 83.02

Part
Chertes

Village of Rye Brook Census Tracts (2000)

* Project Location

Sincerely,

Christopher Gomez

Director of Planning and Development

Village of Port Chester, NY

Cc: James E. Johnson, Esq., Federal Housing Monitor Glenda L. Fussa, Esq., Deputy Regional Council, New York Office, HUD Hon. Robert P. Astorino, Westchester County Executive Kevin Plunkett, Deputy County Executive, Westchester County Edward Buroughs, AICP, Westchester County Planning Commissioner Chris Bradbury, Village of Rye Brook Administrator Hon. Dennis Pilla, Mayor Village of Port Chester Village of Port Chester Board of Trustees